

Department of Corporate Services

Members of Council

Committee Secretariat

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Your Ref: AT/Council

Date: 8 January 2018

Dear Councillor

MEETING OF COUNCIL – TUESDAY, 16 JANUARY 2018

You are requested to attend the meeting of the Council to be held in the Council Chamber - City Hall, Bradford, City Hall, Bradford, on Tuesday, 16 January 2018 at 4.00 pm

The agenda for the meeting is set out overleaf.

Yours sincerely

Parveen Akhtar
City Solicitor

Notes:

- ◆ This agenda can be made available in Braille, large print or tape format.
- ◆ The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present at the meeting should be aware that they may be filmed or sound recorded.

The Council's Fire Bell and Evacuation Procedure requires people to leave the building in an orderly fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or return until the building has been checked.

Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.

AGENDA

A. PROCEDURAL ITEMS

1. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

2. MINUTES

Recommended –

That the minutes of the meeting held on 12 December 2017 be signed as a correct record (previously circulated).

(Adrian Tumber – 01274 432435)

3. APOLOGIES FOR ABSENCE

**4. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR
(Standing Order 4)**

(To be circulated before the meeting).

5. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Adrian Tumber - 01274 432435)

B. BUSINESS ITEMS

6. PETITIONS (Standing Order 11)

Up to five requests for the Council to receive petitions can be considered in accordance with Standing Orders. If any requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Tracey Sugden – 01274 434287)

7. PUBLIC QUESTION TIME (Standing Order 13)

There are no public questions.

(Tracey Sugden – 01274 434287)

**8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES
(Standing Order 4)**

To consider any motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

9. REPORT BY THE LEADER OF COUNCIL

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

10. MEMBER QUESTION TIME (Standing Order 12)

To deal with supplementary questions arising from the attached questions of which written notice has been given.

Notes:

Answers to written questions shall be circulated at the commencement of the meeting.

The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.

A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.

QUESTIONS TO MEMBERS OF THE EXECUTIVE

1. Councillor Wainwright

Does the Leader wish to comment on the outrageous proposal by the Bradford Hospitals NHS Trust to set up a company to employ most of the staff at BRI? Bearing in mind Bradford Councillors at the last Full Council meeting voted to oppose the Airedale NHS Trust's similar proposals.

2. Councillor Martin Smith

Can the Portfolio Holder for Regeneration, Planning and Transport, advise who has been invited to respond to the Council's consultation on a methodology for determining green belt boundaries in Bradford and is it appropriate, that on a matter as significant as potential changes to the boundaries of Bradford's green belt, the consultation period is limited to just six weeks, two of which were over Christmas and New Year?

3. Councillor Griffiths

To the Portfolio Holder for Neighbourhoods and Community Safety.
On 22 December 2017 the Telegraph and Argus reported comments made by Members of the Corporate Overview and Scrutiny Committee about community cohesion in the District. Can the Portfolio Holder for Community Safety and Neighbourhoods advise the Council what additional action is he taking in the light of these comments?

4. Councillor Love

Can the Portfolio Holder for Environment, Sport and Culture tell us what impact on our waste service will be of the announcement by the Chinese government that China will severely restrict the amounts of waste plastic that it can import for recycling?

5. Councillor Hawkesworth

Given that:-

1. The Leader and the Executive are pursuing a scheme to lend a sum of at least £12 million to a private sector company to develop the Odeon site as an events arena to accommodate approximately 4,000 people
2. The Council owns and operates two performance venues in central Bradford the Alhambra (at present fully operational) and St Georges Hall (which will be reopened after full refurbishment in 12 to 18 months time)
3. The operations of the Odeon when opened could well adversely affect the profitability and/or viability of the two Council owned venues
4. The Leader and the Executive have so surrounded the proposals in secrecy that most members of Council let alone members of the public have no meaningful financial information about the proposals
5. Members of Council will be required to vote on the Council's 2018/9 budget the papers for which will contain reference to the Odeon proposals

Will the Leader please state whether or not before proposals to provide financial assistance to the Odeon scheme were brought to the Executive a proper and objective assessment of the likely impact of the opening of the Odeon venue on the profitability and/or viability of the Alhambra and/or St Georges Hall was produced and considered by the Leader, the Executive and the Council's officers?

6. Councillor Dunbar

Following our accreditation as a White Ribbon Authority can the portfolio holder list the actions that will take place over the next year with partners to successfully uphold this status?

7. Councillor Dunbar

2018 is the bi-centenary year of Emily Bronte's birth. As one of Thornton's famous daughters will the portfolio holder explain what plans there are across the District to celebrate this occasion?

8. Councillor Whiteley

Could the Portfolio Holder for Health & Wellbeing confirm that the Council will examine the feasibility of mirroring the practice of some neighbouring councils, who provide Voluntary Sector providers of services to support people at home, in order to reduce hospital admissions and support independence, with ten year funding figures in order that they can better manage their capacity and in some cases even continue to provide the services?

9. Councillor Hassan Khan

Can the portfolio holder give an update on our campaign for a Bradford stop on Northern Powerhouse Rail?

10. Councillor Jamil

With the concerning national increase in the number of people begging and sleeping rough, could the portfolio holder tell us what the Council is doing to support and assist homeless people in Bradford?

11. Councillor Mike Pollard

Given that Bradford reportedly has the third largest number of homes in the country (approximately 4414) that have been empty for more than 6 months, whilst appreciating that revision to the Regulations in 2012 extended the period of a property remaining empty before Orders could be sought, to 2 years, could the Portfolio Holder for Regeneration, Planning and Transport please advise me how many Empty Dwelling Management Orders have been issued in the current 2017/18 financial year and in light of the simpler rules for the Compulsory Purchase programme, can we have details of the Council's actions relating to repayable grants or purchases, to bring homes in Bradford back into use?

12. Councillor Dunbar

Will the Leader provide an update on the full roll out of Universal Credit in Bradford and any issues she anticipates as a result?

13. Councillor Fear

To the Portfolio Holder for Environment, Sport and Culture. Given the recent announcement by the Chinese Government to restrict the importation of plastics can the Portfolio Holder advise the Council of any implications for the waste treatment and disposal contract due to commence in April 2018?

14. Councillor Peart

Will the portfolio holder give an update on the plans to improve the Interchange and Forster Square stations?

15. Councillor Davies

In light of the fact that the recent consultation on restructuring the SEND Specialist Teaching Support Services, resulted in 79 responses, with 72 of these from employees and just 3 from schools and 2 from parents, does the Portfolio Holder for Education, Employment and

Skills consider it to be time to revisit how consultations are carried out in order to increase engagement?

16. Councillor Dunbar

Will the Leader join me in condemning the national shame that is period poverty and support the campaign calling for free menstrual products for children in receipt of free school meals?

17. Councillor Greenwood

Can the portfolio holder for education, employment and skills tell us what the Opportunity Area scheme will mean for Bradford?

18. Councillor Whiteley

In light of the implications of the adoption of Bradford's Local Plan with applications which will attract a Community Infrastructure Levy, coming before the Regulatory and Appeals Committee, can the Portfolio Holder for Regeneration, Planning and Transport, please explain how the Council will ensure that the at least 75% of the levy which will be retained centrally, will be utilised for infrastructure projects for the areas that the levy relates to, as those areas will experience the greatest impact from any houses that are built and any amounts going to Parish Councils will not sufficiently mitigate the additional pressure on infrastructure that large developments will bring and some areas of the district have no parish councils or indeed a Neighbourhood plan?

19. Councillor Hassan Khan

With the good news that Bradford was named by Barclays Bank as the best place in the country to start a business, can the portfolio holder tell us what support the Council is offering to attract and encourage new business in the district?

20. Councillor Thirkill

Can the Leader tell us the Council's position regarding the campaign to convert the disused Queensbury Tunnel into a cycle route?

21. Councillor Jeanette Sunderland

To the Portfolio Holder for Regeneration, Planning and Transport. Given the approximately 4000 empty homes in Bradford is greater than the approximately 3882 people on the open housing register who have been assessed as being in the greatest need what plans has the Portfolio Holder to introduce the use of Empty Dwelling Management Orders to take over residential properties that have been empty for longer than six months and so ease the burden on those in greatest need of a home?

22. Councillor Aneela Ahmed

Does the Leader join with me in congratulating all the people in the District who have received an honour in the New Year's honours list this year?

23. Councillor Poulsen

Can the Portfolio Holder for Regeneration, Planning & Transport,

provide details about when and which pavements are gritted during snowy / icy weather, how locations are prioritised, how refills are scheduled and can be requested and whether any actions such as the provision of grit etc., are being taken to encourage the “People Can” and “People Will” initiatives which encourage community spirit and neighbourliness?

24. Councillor Dodds

Could the Leader advise what we are doing in the District this year to mark the end of the First World War?

25. Councillor Hassan Khan

In view of the comments from Anne Longfield, Children’s Commissioner for England regarding children being “ill-equipped” to be able to cope with the sudden demands of social media, can the portfolio holder advise what we are doing in Bradford to educate young people about how to keep themselves safe online?

26. Councillor Bacon

There has been much in the press recently regarding pressures on the NHS during the winter months and we’ve all become more familiar with the measure of delayed transfers of care where the social care system is too slow at enabling someone in hospital to go back home. Can the Leader tell us how Bradford is doing on this measure?

27. Councillor Mike Pollard

In the light of the proposals for Council to undertake an increased level of property investment activity, could the Portfolio Holder please comment on whether or not a recent press report stating that; following the recent consultation, the DCLG is likely to introduce new limitations on such activities and that in any case, local government financial regulations prohibit Councils "borrowing solely to invest in yield bearing opportunity" being deemed "borrowing in advance of need," is correct?

28. Councillor Mullaney

Could the Leader let the Chamber know what events are taking place in Bradford this year 2018 to mark the centenary of women’s suffrage?

29. Councillor Farley

Now we are in the third year of celebrating the birth of the Brontes, will the Portfolio Holder for Environment, Sport & Culture join with me in welcoming the 200th anniversary of Emily Bronte’s birth, congratulating the Bronte Society on the great work they are doing and providing support for their programme of work which helps further raise Haworth’s profile as a major tourist destination?

30. Councillor Stubbs

To the Portfolio Holder for Environment, Sport & Culture. Given the recent announcement by the Chinese Government to restrict the importation of plastics can the Portfolio Holder advise the Council of any implications for the disposal of plastic waste from Bradford?

31. Councillor Farley

Can the Portfolio Holder comment on the campaign to re-open the Skipton-Colne line, its potential impact on Keighley and the wider Bradford District, and whether Bradford Council supports the campaign?

32. Councillor Hawkesworth

Since publication of any such document could not conceivably have any adverse effect on negotiations with third parties regarding the Odeon site, will the Leader please confirm that any impact assessment the Council has produced or has had produced regarding any possible effects the opening of the Odeon venue might have on the profitability and/or viability of the Alhambra and/or St Georges Hall will on demand by a Member be identified and a copy or copies provided to Members on demand?

33. Councillor Cooke

Could the Leader of the Council outline the methodology used to assess whether, and any evidence to indicate, that the Council's ban on new fast food businesses near schools, parks and other places used by young people, has reduced levels of childhood obesity?

34. Councillor Warburton

Can the portfolio holder update members on progress with the new leisure and sports development at Sedbergh Fields?

35. Councillor Davies

Can the Portfolio Holder for Education, Employment & Skills confirm what is being done to improve the Education Psychologist Service, given that in 2012, 88% of children were seen by the requested date, compared to only 51% in 2016?

36. Councillor Ward

Can the Portfolio Holder advise how many children in Bradford spent the festive period in temporary accommodation such as B and B's and hostels and hotels?

37. Councillor Martin Smith

Further to the great expense to local taxpayers, of the survey of June 2017, can the Portfolio Holder for Regeneration, Planning and Transport advise Members of when some options on the car parking issues in Ilkley will be proposed, so that we may have a meaningful consultation with the residents?

38. Councillor Jeanette Sunderland

Can the Leader comment on the recent criticism of spending by the West Yorkshire Combined Authority which included £750,000.00 on networking events (much of it in Cannes in the South of France), £40,000.00 on a 'Council of the North' Conference which has yet to materialise, £25,000.00 on an aborted rebranding exercise, £100,000.00 on Executive Coaching and more than £7000.00 on two Leeds City Region lunches in Mayfair?

39. Councillor Davies

How many school governor vacancies are there across the District's schools and what is being done to encourage people to volunteer their time and skills in this way?

11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES (Standing Order 15)

To consider any recommendations arising from meetings of the Executive and Committees held after the publication of this agenda and prior to the Council meeting.

(Adrian Tumber – 01274 432435)

12. NOTICES OF MOTION (Standing Order 17)

To consider the attached motions of which notice has been given.

12.1 SINGLE USE PLASTICS

To be moved by Councillor Warnes
Seconded by Councillor Love

Bradford Council notes that approximately twelve million tonnes of plastic waste ends up in the seas each year; that this form of plastic pollution is on course to increase ten-fold in the next decade; and that this build-up of plastics in our oceans poses serious risks to marine life and human health.

Council notes that 'single use plastics' (SUPs) such as packaging, bags, bottles and straws makes up half the 300 million tonnes of plastic produced annually in the world; that the government is consulting on ways to discourage the use of these types of materials; and that the recent introduction of the 5p plastic bag charge has already reduced the use of these bags in England by 85%.

Council therefore resolves to:

- 1) follow the example of Brighton and Hove City Council and become a full signatory of the 'Plastic Free Pledge';
- 2) become a 'single-use-plastic-free' authority by April 2020, phasing out the purchase and procurement of SUPs through the Council's supply chain as quickly as possible;
- 3) end the sale and provision of SUP products such as bottles, cups, cutlery and drinking straws in Council buildings;
- 4) work with tenants and operators in commercial properties owned by the Council to end the sale and provision of SUP products at their meetings and events;
- 5) review the options for requiring pop-up food and drink vendors at Council events to avoid SUPs as a condition of their contract;
- 6) introduce conditions relating to the use of SUPs on event organisers using our public parks;

- 7) encourage users of our public parks to avoid the use of SUPs;
- 8) encourage Bradford's businesses, other organisations, residents and visitors to go 'single-use-plastic-free', and work with best practice partners to develop a 'plastic free network' to provide practical support and advice relating to a transition from SUPs to sustainable alternatives.

12.2 MENINGITIS C VACCINATION PROGRAMME

To be moved by Councillor Davies

Seconded by Councillor Whiteley

Council conveys its sympathies and best wishes for the future, to the family of Kia Gott, the young child whose plight due to infection with Meningitis C, has upset and concerned many people throughout the country.

Council notes:

- That prior to the introduction of the Men C Vaccine in 1999, there were approximately 1,000 cases of Meningitis C per annum resulting in 70-80 deaths
- In a twelve month period in 2015/16, only 1 child under 12 months contracted the disease, with this increasing to 4 in 2016/17, a massive increase in percentage terms.

Council resolves to:

- Request that the Chief Executive write to Dr Mary Ramsay, the Head of Immunisation at Public Health England and Professor Andrew Pollard, Chairman of the Joint Committee of Vaccination and Immunisation, outlining the Council's concerns and requesting that the decision to withdraw the Men C Vaccine for babies at 12 weeks be revisited as a matter of urgency.

12.3 QUEENSBURY TUNNEL

To be moved by Councillor Senior

Seconded by Councillor Cooke

Council welcomes the efforts of the Queensbury Tunnel Society and Sustrans in developing proposals for the tunnel to be re-opened as a cycle and walking route.

Council notes the plans from the Department for Transport and Highways England's Historical Railways Estate to permanently close the tunnel

Council resolves to:

1. Engage with the Queensbury Tunnel Society, Sustrans and other interested parties in exploring the options for the tunnel

2. Ask the Chief Executive to investigate the feasibility of Bradford Council taking ownership of the tunnel so as to secure the option of it being reopened as a cycle route
3. Facilitate discussions about the tunnel with the Department for Transport, the Historic Railways Estate and potential funders
4. Request an early report to Executive setting out these actions

12.4 ENCOURAGING STEM OPPORTUNITIES IN THE BRADFORD DISTRICT

To be moved by Councillor Tait

Seconded by Councillor Imran Khan

This Council notes:

- Education in STEM (science, technology, engineering and mathematics) can give young people high-quality career opportunities across a number of sectors
- Demand for suitably qualified workers to fill STEM jobs is growing in the UK and globally
- Schools, colleges and universities take a lead in teaching formal qualifications, but STEM knowledge and skills can also be supported and developed outside formal education

This Council resolves to ask the Leader to appoint a Councillor to be STEM Champion to identify new opportunities for young people and businesses to benefit from STEM learning, to include:

- Working with the West Yorkshire STEM Ambassador Hub to encourage more people to sign up as STEM Ambassadors who volunteer to inspire the next generation in Bradford District schools
- Working with the council's public, private and voluntary sector partners to build support for STEM, including building links between businesses and schools to benefit young people
- Celebrating excellence in STEM so that good practice in our district is shared and acknowledged

12.5 BRADFORD DISTRICT CALLS ON GOVERNMENT FOR FUNDING TO MATCH NEEDS

To be moved by Councillor Hinchcliffe

Seconded by Councillor Imran Khan

This Council notes:

- Due to cuts in government funding, this council has had to make cuts of £256m since 2010, with further cuts to come as the government reduces the revenue support grant for Bradford District down to zero by 2020.
- The Department for Communities and Local Government has just announced a consultation on the future of council funding with the announcement that by 2020/2021 75% of business rates will be retained by councils rather than the 100% previously stated. The consultation closes on 12th March 2018.

- Named “Fair Funding Review” the consultation is seeking to establish the cost drivers which will determine how much each local authority receives. It includes the question of whether rurality should be included in the relative needs assessment as a common cost driver, which provides additional funding to authorities with rural populations.

Council will:

- Make representations to the “Fair Funding Review” emphasising that the main drivers for allocation of any future funding should be the needs of Looked After Children, the Elderly population and economic deprivation.
- Question the Government’s definition of “rural” which is currently based on concentrated “super sparsity”. Emphasise that Bradford’s huge diversity - from urban centres to small rural villages should be encompassed by any rural definition. We are two thirds rural and proud of our rural landscapes.
- Lobby with similarly effected Local Authorities such as Calderdale and Kirklees who also have a high proportion of rural communities.
- Brief all the district’s MPs on the “Fair Funding Review” and ask them to make representations on our behalf.

12.6 LGBT+ HISTORY MONTH IN BRADFORD

To be moved by Councillor Dunbar

Seconded by Councillor Farley

This Council notes:

- LGBT+ History Month is marked every February in the UK and is designed to recognise the invaluable contributions LGBT+ people have made to society.
- 2017 saw the LGBT History Month Programme in Bradford include over 130 events, thought to be the most active district in the UK.
- The important contribution LGBT History Month will make in raising awareness and fighting intolerance and prejudice locally, regionally and nationally.
- The importance of working to make educational and other institutions safe spaces for all LGBT communities and to promote the welfare of LGBT people, by ensuring that the education system recognises and enables LGBT people to achieve their full potential, so they contribute fully to society and lead fulfilled lives, which in turn benefits society as a whole;
- The 2018 LGBT+ History Month will focus on the theme of ‘Geography: Mapping the world’ and will include a broad range of partners across the district.
- In 2017 Bradford became the largest authority in the UK to recognise the status of non-binary people on all Council related forms.
- That many LGBT+ people face harassment or even violence, while young LGBT+ people are more likely to suffer poor mental health and attempt suicide.

- Being LGBT+ is still criminalised in 72 countries around the world.

This Council resolves to:

- Fully support the LGBT+ History Month 2018 programme in Bradford District by encouraging partner organisations and wider public to attend events
- Reaffirm our commitment to LGBT+ rights in this district and throughout the world.
- Support LGBT History Month being added to the national curriculum and that radical policy changes in the school curriculum would be implemented to better reflect LGBT+ issues;
- Support the 'Justice for Chechnya' campaign throughout history month in order to encourage the UK Government to put pressure on Russian authorities to stop the murder, torture and detention of gay and bisexual men in Chechnya.
- Ensure all Council policies are LGBT+ inclusive
- Fight against inequality and injustice wherever it is seen and recognise that a key part of this battle is in raising awareness and levels of education on these issues and this is why initiatives such as LGBT+ History Month are so important and should be encouraged throughout Bradford District.

12.7 **MOTOR NEURONE DISEASE (MND) CHARTER**

To be moved by Councillor Nicola Pollard

Seconded by Councillor Reid

Bradford Council notes that the Motor Neurone Disease (MND) Charter is made up of 5 points:

1. The right to an early diagnosis and information
2. The right to access quality care and treatments
3. The right to be treated as individuals and with dignity and respect
4. The right to maximise their quality of life
5. Carers of people with MND have the right to be valued, respected, listened to and supported.

This Council agrees to:

Adopt the Motor Neurone Disease (MND) Charter, which sets out the care and support that people living with MND and their carers deserve and should expect.

This Council will:

Promote the Charter by making it available to all Councillors, Council staff, partner organisations and health and social care professionals who deliver services for the Council;

Raise awareness of MND and what good care looks like for those living with this devastating disease, as stated in the Charter, and work to positively influence the quality of life for local people with MND and their carers living in our community.

13. THE BRADFORD EDUCATION COVENANT

1 - 10

This report (**Document “L”**) provides a summary of the progress that has been made in implementing the Education Covenant to increasing the level of support, time and investment from our local community, whether voluntary organisations, businesses, or parents, in our children and young people.

Recommended –

- (1) That Council consider the report and endorse the progress of the work.
- (2) That Council commend the work of our community partners in delivering work with Bradford children and young people undertaken as part of the Covenant.
- (3) That members of Council promote the Education Covenant in their networks.

(Jenny Cryer – 01274 434333)